HYPOTHETICAL CASE STUDY FOR RISK ASSESSMENT

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What is risk assessment?

"Risk assessment is the process of **estimating** <u>risks</u> to a given **target** organism, system, or (sub)population, following <u>exposure</u> to a particular **agent**, on the basis of what <u>adverse</u> <u>effects</u> may be caused, how <u>likely</u> the adverse effects are to occur, and the <u>consequences</u> should they occur".

Source: Adapted from WHO (2004) & UNEP (1995).

What is RISK?

"Combination of the magnitudes of the consequences of a hazard (if it occurs), and the likelihood that this consequences will occur." Source: UNEP (1995).

Risk= "likelihood" (exposure) x "consequences" of hazard

What is Hazard?

The potential of an agent or stressor (GMO) to cause harm (**negative consequence**) to a biological system.

How we determine the likelihood of this consequences being realized?

We would have to estimate the **potential exposure** of target organism, system, or (sub)population to the agent (potential hazard).

Agent: Genetically Modified Organism

"Any living organism that possesses a **novel combination of genetic material** obtained through the use of **modern biotechnology**".

Source: Cartagena Protocol on Biosafety (2000)

"Organism in which the genetic material (DNA/RNA) has been modified by the use of any technique of genetic engineering." Source: CTNBio (Brazil, 2005)

"Organisms in which the **genetic material (DNA) has been altered** in a way that does not occur naturally by mating and/or recombination." <u>Source:</u> EFSA (EU, 2003).

Why is assessing risk important?

Risk assessment (RA) is focused on the identification and evaluation of any novel genotypic and phenotypic characteristics associated with the GMO that may have potential adverse effects on biological diversity in their receiving environment, taking into account their likelihood and consequences.

Risk Assessment Process.

"Risk assessment should be carried out in a scientifically sound and transparent manner, and on case-by-case basis".

Source: Adapted from Cartagena Protocol on Biosafety (2000).

- Scientific soundness: RA should be carried out in a systematic way on the basis of verifiable and reproducible data.
- Transparency: RA should be conducted in a manner that is as transparent as possible e.g., involving stakeholders at different levels and/or via public notification.
- Case-by-case: RA should be undertaken considering the GMO, its intended used and the likely potential receiving environment.

Risk Assessment Process.

"Uncertainty is an inherent component of any risk assessment, and should it be consider in a systematic manner at each step of the RA".

There are several possible sources of the inherent uncertainty:

- Lack of information,
- Incomplete knowledge,
- Biological or experimental variability.

Further information may be requested by risk assessors.

Risk Assessment Process.

The Risk assessment process is conducted in the context of a **National Biosafety Framework:**

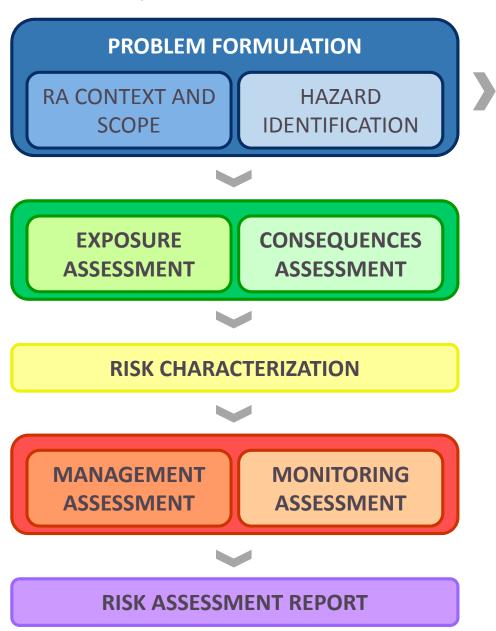
"Combination policy, legal, administrative and technical **instruments** that are developed **for addressing safety** for the **environment and human health** in relation to modern biotechnology".

Source: Adapted from UNEP (2004).

Examples of relevant elements of the National Biosafety Framework:

- National or International Guidelines, Regulations or Obligations adopted.
- **➣** Define Competent National Authorities.
- Agencies involved in biotechnology/health/environment related-issues.

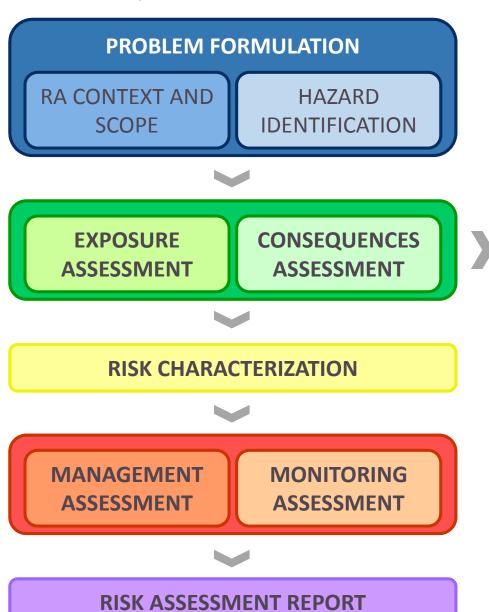
The main phases of Risk assessment methodology includes:



It combines:

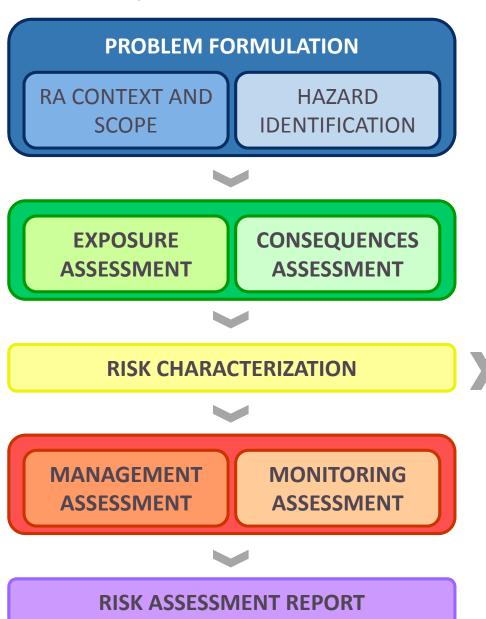
- a) stablishing the **RA context** and scope.
- b) identification of any novel characteristic associated with the GMO that may have adverse effects on environment.

The main phases of Risk assessment methodology includes:



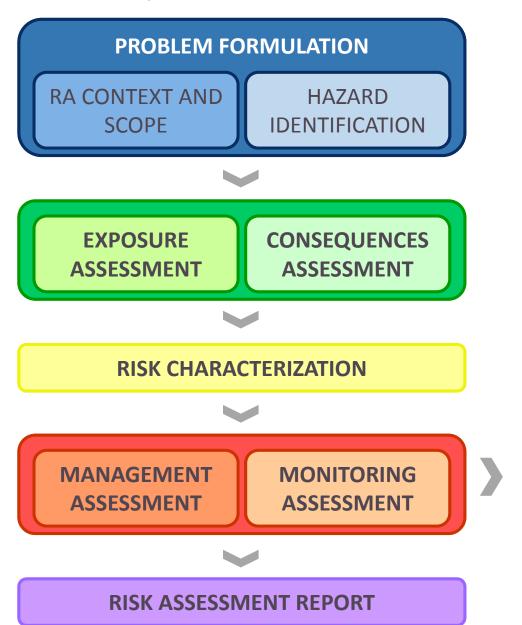
This is followed by an evaluation of the likelihood of adverse effects being realized and the consequences if this happens.

The main phases of Risk assessment methodology includes:



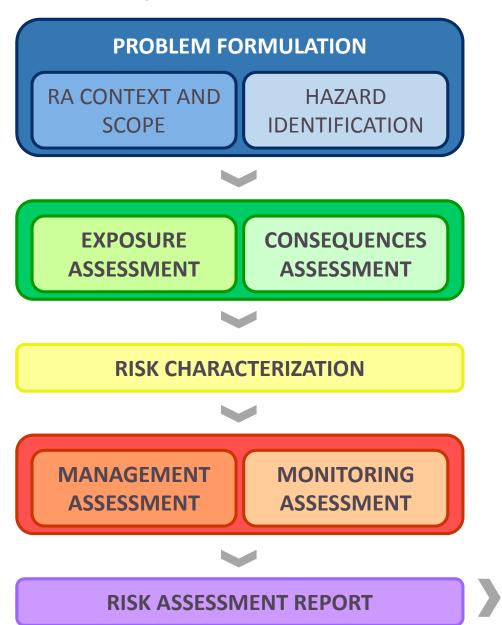
The information gathered is then used to make a qualitative and/or quantitative estimation of the overall risk posed by the GMO based on the likelihood and consequences of the identified adverse effects being realized.

The main phases of Risk assessment methodology includes:



Finally, risk assessors conduct the assessment of the risk management or monitoring strategies that may be employed to reduce and/or keep under control the level of potential adverse effects posed by the GMO.

The main phases of Risk assessment methodology includes:



All the information, conclusions and recommendations that emerged from the RA process are included in a RA report that is intended to aid decision makers.

Conducting Risk Assessment

Step 1- Problem Formulation

In this step risk assessors combine the process of:

- ➤ Establishing the context and scope of the risk assessment.
- **~** Hazard Identification.



The National Context.

Protection goals and assessment endpoints:

Risk Assessments must be carried out in the context of **national priorities and protection goals** defined by environmental and health policies and laws.

e.g., Conservation of biodiversity; Water protection; Protection of human health;

The National Context.

Protection goals are expressed in terms that could be widely interpreted and too vague to be scientifically assessed (e.g., Biodiversity, Sustaintability)

In order to scientifically evaluate the occurrence of any potential adverse effects on the protection goals we have to identify and select appropriate "assessment endpoints" with measurable biological and/or ecological attributes.

The National Context.

Assessment Endpoints are operationally defined by a **valued biological or ecological entity** and attributes of that entity that could potentially be impacted, in this case, by the GMA.

e.g., Honeybees are a valued biological entity and their abundance is a very important attribute in agrosystems. Therefore, "abundance of honeybees in a particular agroecosystem" could be consider an assessment endpoint in the context of the conservation of biodiversity (protection goal).

The National Context.

Criteria for selecting assessment endpoints:

- **Relevant** to the protection goal.
- ➤ A well-defined biological/ecological entity.
- Accessibility to measurement.
- Level of **potential exposure** to the GMO.

Example.-

Contained release of fertile Growth-enhanced transgenic Atlantic salmon in Galicia Lakes.

EU protection goals:

Examples of protection goals			
Areas of protection		Background	Scope
		Directive 2004/35/EC	Environmental liability
Biodiversity conservation	Species of conservation or cultural value	Directive 92/43/EEC	Conservation of natural habitats and of wild fauna and flora
		Directive 2009/147/EC	Conservation of wild birds
		Regulation (EC) 338/1997	Protection of endangered wild faun and flora
		Action plan for biodiversity	Conservation of biodiversity
	Protected	Biodiversity strategy	Conservation of biodiversity
	habitats	Biodiversity action plan for the conservation of natural resources	Conservation of natural resources
		Biodiversity action plan for agriculture	Conservation of biodiversity
		Bern convention	Conservation of European wildlife and natural habitats
		Convention on biological diversity	Conservation of biological diversit
Ecological functions	Land	Directive 2004/35/EC	Environmental liability
		Thematic strategy for soil protection	Preservation of soil functions
	Water	Directive 2000/60/EC	Water protection
		Directive 2008/56/EC	Strategy for the marine environment
	Production	Regulation (EC) 708/2007	Use of alien and locally absent species in aquaculture
Source: EFSA systems (EU, 2013)		Biodiversity strategy	Sustainable use of biodiversity
		Thematic strategy on the sustainable use of natural resources	Sustainable use of natural resources

Risk asssessors should take into account those protection goals relevant for the RA

Example.- Contained release of fertile Growth-enhanced transgenic Atlantic salmon in Galicia Lakes.

Protection goal: Conservation of biodiversity.

- Number/Diversity of fish species in Galicia Lakes.
- Abundance of wild salmon in Galicia Lakes.
- Abundance/Distribution of fishes that are natural prey of salmon in Galicia Lakes.
- ➤ Production of phytoplankton in Galicia Lakes.
- Abundance of microorganisms in Galicia Lakes, including salmon pathogens.

The Biological Context.

Establishment a Baseline:

It is important to analyzed the pre-existing environmental conditions prior to the introduction of the GMA whose potential adverse effect is being assessed. It allows to identified both adverse and beneficial effects of the use of GMA.

Establishment the appropriate comparator:

Using a comparator helps risk assessor identifying the novel characteristics of the GMA and assessing weather it presents a greater risk than the non-modified organism used in a similar way and environment.

e.g. non-modified parental animal.

What adverse effects could occur, why and how?

In this step, risk assessors aim to identify **scientifically plausible scenarios** to predict if the GMA could have an adverse effect on the assessment endpoints.

It is important to define a **causal link or pathway** between a **characteristic of the GMA** and a **possible adverse effect**, otherwise the risk assessment may generate information that will not be useful or accurate for decision-making.

RA case-by-case approach

Assessing three factors define the case-by-case approach:

- ➤ Genetically modified animal
- Likely potential receiving environment(s).
- ≥ Intended use.

Genetically modified animal.

The genotypic and/or phenotypic characterization of an GMA allows to identify differences between the GMA and the non-modified organism.

Relevant characteristics of the non-GMA.

- Origin and Taxonomic status.
- Biological characteristics.
 Particularly those that, if altered could lead to changes that may cause adverse effects.
- History of use .
- Current distribution areas & habitats.

Genetically modified animal.

Description of the genetic modification.

- >> Donor organism(s) and Vector.

 Identity, source or origin, potential horizontal gene transfer.
- Modified genetics elements or inserts.

 Relevant characteristics of the genes and of other functional sequences, that have been inserted (e.g., functions of the gene and product in the donor organism).

➣Transformation method.

e.g., Information on whether it results in the presence of (parts of) the vector in the OGM, including any marker genes.

Genetically modified animal.

Description of the genetic modification.

Characterization of the modification.

e.g., Insertion site(s) and copy number of the inserts; levels of gene expression and intended and unintended gene products; genetic stability over generations.

➣ Genotypic and phenotypic changes.

<u>Comparing with the non-modified recipient.</u> e.g., changes in endogenous gene expression and regulation, changes in foraging or reproductive characteristics and behaviour, alterations in metabolism or in susceptibility to pest and diseases.

Potential receiving environment.

The Potential receiving environment includes the **area** where the **GMA will be intentionally introduced** as well as any **other environment potentially exposed** to the GMA or its products.

RA requires evaluating both the **physical and biological characteristics** of the likely potential receiving environment in order to determine **relevant assessment endpoints as well as to gather sufficient data to establish a meaningful** *baseline***.**

Potential receiving environment.

> Physical characteristics

Extension of dimension; **Climatic and Geographic conditions**; **Soil, water and sediment** properties; **previous use/history** (e.g. use for aquaculture or agronomic purposes).

➣ Biological characteristics

Ecosystem type (e.g., agroecosystem, aquatic ecosystems, urban or rural environments); **Organisms** present in the environment and **interaction among them** including information on GMA sexually compatible wild or feral species; **biodiversity status** (e.g. status as center of origin and diversity of the non-modified organism and the occurrence of rare, endangered, protected species).

Potential receiving environment.

Points to consider regarding the potential adverse effects resulting from <u>GMA-environment interaction</u>:

Characteristics of the GMA in relation to the **receiving environment** . e.g., Phenotypic traits relevant for developing a fitness advantage (increasing the survival or sexual component of fitness)

➤ Potential for inbreeding or interbreeding (gene flow) that could lead to introgression of the genetic modification into the genetic pool of wild/native populations.

Potential receiving environment.

Points to consider regarding the potential adverse effects resulting from <u>GMA- environment interaction</u>:

- Potential adverse effects on wild or feral animals such as toxicity, allergenicity and multi-trophic effects.
 - e.g. disease- resistant GMA acting as pathogen carriers.
- Potential adverse **effects of the incidental exposure of humans** to the GMA, such as **toxic or allergenic effects**.
 - e.g., exposure to modified gene products in human biting insects, food poisoning.

The intended use.

Knowing the **intended use** of the GMA allows the risk assessor to:

- Make considerations for factors such as exposure or potential for breeding within the environment where the GMA will be deliberately introduced,
- Considering the possibility of dispersal or transfer of the GMA in and/or outside the potential receiving environment, becoming persistent or invasive.

The intended use.

Relevant information on the intended use:

- Regular user practices and habits.
- New or changed use or practices in comparison to the non-GMA.
- ➤ **Previous experiences** with similar organism, their management and exposure to the environment.
- Scale, duration, level of confinement and type of the introduction into the environment.
 - e.g., whether it is for import only, (strict) confined release, field testing or for commercial use.

Risk scenario: How could adverse effects occur?

Once risk assessors finish assessing the novel characteristics and intended use of the GMA and identified their potential adverse effects, proceed to the development of scientifically plausible risk scenarios.

Risk scenarios are useful tools to help in the estimation of likelihood and consequences of GMA potential adverse effects on the assessment endpoints.

Example.-

Contained release of fertile Growth-enhanced transgenic Atlantic salmon in Galicia Lakes.

Protection goal: Conservation of biodiversity.

ASSESSMENT ENDPOINT: Number/Diversity of fish species.

HAZARD: Growth-enhanced transgenic Salmon.

GMS POTENTIAL ADVERSE EFECTS-RISK SCENARIOS

- Reduction in wild salmons population in Galicia Lakes.
- Extinction/Displacement of the wild salmon specie in Galicia Lakes.
- Reduction in wild fishes population.
- Reduction in the diversity of native species of fish.
- Extinction/Displacement of native species of fish.

Step 2- Evaluation of the likelihood

How likely is an individual/population to be exposed to the GMA?

The second step of a RA involves **assessing the likelihood** that the adverse effect identified in step 1 will occur, taking into account the **level and kind of exposure** of the potential receiving environment to the GMA.

e.g., frequency of exposure, the expression level, dose and environmental fate of transgene products, number of animal frequently released/escaped.

Experimental studies and models may be used for an **assessment** of the potential level and type of exposure.

Step 2- Evaluation of the likelihood

How likely is an individual/population to be exposed to the GMO?

The likelihood reflects the probability that one or more series of circumstances actually occurring.

Route of exposure: "Scientifically supportable chain of causal events (risk hypothesis) through which GMA might have an adverse consequences on the assessment endpoints and/or protection goals".

The risk scenarios that **could not be explained by an exposure route** should **be dissmissed**.

Step 2- Evaluation of the likelihood

Points to consider:

Valuable information coming from past experience with similar situations.

e.g., same GMA, trait, receiving environment, intended use in the context of previous approvals or prohibitions of the same GMA.

Information on the confinement conditions, location of the release and/or the potential receiving environment

e.g., geographic and biogeographic information, climatic conditions.

Factors that may affect the **spreading of the GMA** or its **ability to disperse** by anthropogenic mechanisms.

e.g., ecological range and ability to move; its reproductive ability (e.g., numbers of offspring); transport, rearing practices, intentional releases.

Step 2- Evaluation of the likelihood

Points to consider:

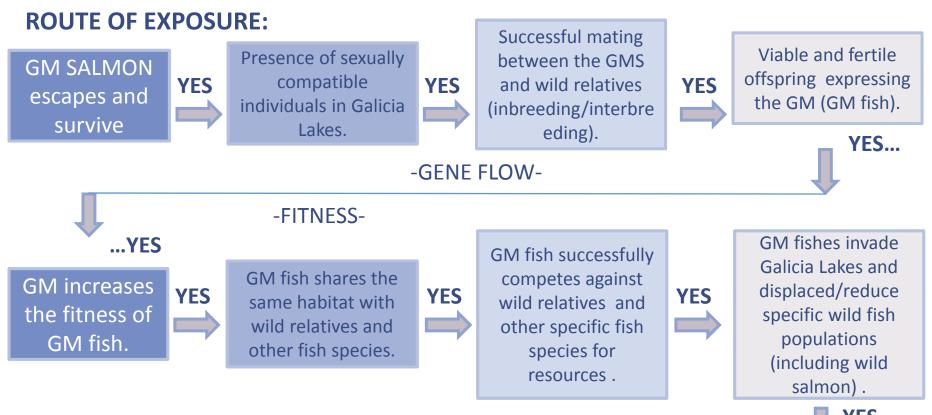
Factors or events related to **likelihood of intra- or inter- breeding**.

e.g., Presence of sexually compatible individuals; probability of encounter; probability of survival and reproduction of the hybrid offspring; probability of introgression of the genetic modification.

- Expected type and level of exposure in the environment where the GMA is released and mechanisms by which incidental exposure could occur.
 - e.g., incidental exposure due to losses during transport and handling, intentional or unintentional dispersed by animals, people or climatic events, frequency of escape events and number of escapees.

Evaluation of the likelihood

Example.- Fertile Growth-enhanced transgenic Atlantic salmon rear in Galicia Lakes RISK SCENARIO: Reduction of Number/Diversity of fish species in Galicia Lakes.



ADVERSE EFFECTS ON the PROTECTION GOAL: Conservation of Biodiversity

Risk assessors should scientifically assess the probability of occurrence of each step. The risk scenarios that could not be explained by an exposure route should be dissmissed.

Would it be a problem if the risk escenario is actualized?

The third step of a risk assessment involves analyzing the **magnitude of consequences** of the possible adverse effect if it occurs.

In this step, risk assessors pay **special attention to** possible negative consequences on **protected areas** and **centers** of origin and genetic diversity, and take into account **protection goals and endpoints** of the country where the environmental release may take place.

Points to consider:

Relevant knowledge and previous experience with the non-GMA or GMA in similar receiving environments. This may include the effects of:

- **Breeding and Rearing practices**; dispersal rate and range; change in abundance of pathogens and beneficial organisms.
- The behavior of populations of other species, including interactions
 between predators and prey, their role in food webs, disease transmission,
 and interaction with humans.

Points to consider:

- Important information on the duration of the potential adverse effect (i.e., short or long term), the scale (i.e., are implications local, national or regional), the reversibility of effects, and the expected ecological scale (i.e., individual organisms or populations).
- Possible consequences of genetic modification introgression resulting from inbreeding/ interbreeding.

Points to consider:

- Results from **laboratory experiments** examining, as appropriate, different **levels** of e.g., *metabolites, gene products, toxins, allergens, hormones, or other potential toxic substances*.
- Results from field trials evaluating, for instance, potential invasiveness.

Example.- Fertile Growth-enhanced transgenic Atlantic salmon rear in Galicia Lakes RISK SCENARIO: Reduction of Number/Diversity of fish species in Galicia Lakes. LIKELY ADVERSE EFFECTS ON the PROTECTION GOAL: Conservation of Biodiversity.

- Loss or reduction in wild fishes populations, including wild salmon.
- If the affected wild population is native, there will be loss/reduction in the frequency of unique alleles/genes.
- The alteration in the frequency of allele/genes could reduce the population's ability to adapt to changing conditions, affecting extinction risk.
- Alterations in the trophic structures. e.g., increases in number of top predator (salmon) could result in decreasing numbers of intermediate level predator, which then allows herbivores to increase, ultimately decreasing plant and phytoplakton.

Step 4- Estimation of the overall risk.

Overall Risk= ∑ Individual Risks ("likelihood x consequences").

This step consists in the integration of the likelihood and consequences of each of the individual risks identified through the preceding steps. Any relevant uncertainty detected is also considered.

Step 4- Estimation of the overall risk.

Risk assessor should consider:

- The identified **potential adverse effects** (step 1) and their **likelihood of occurrence** (step 2).
- The evaluation of the **consequences** should the adverse effects be realized (step 3).
- Individual risks and any interaction among them, such as synergism or antagonism.
- Any risk management strategies (see step 5) or relevant uncertainty that affect the estimation of the overall risk of the GMA.

Step 4- Estimation of the overall risk.

Example.- Fertile Growth-enhanced transgenic Atlantic salmon rear in Galicia Lakes

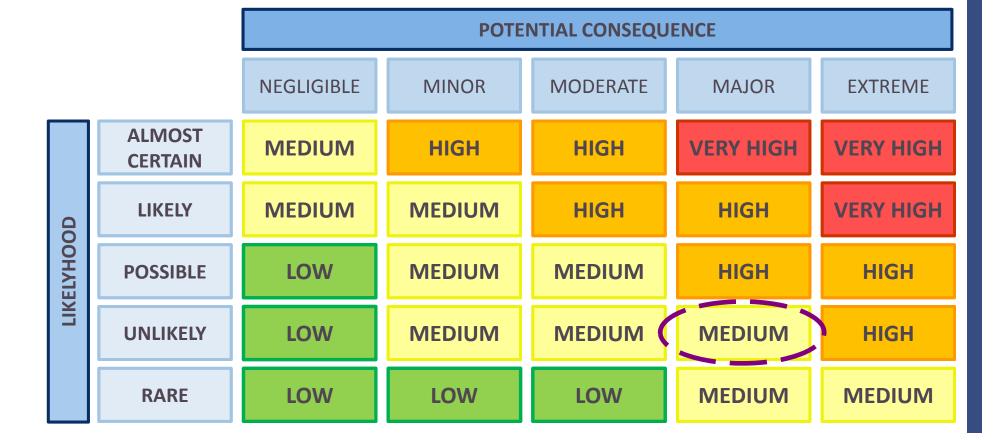
of CAUSE
HARM:
UNLIKELY

POTENTIAL

CONSEQUENCE:

MAJOR

The contained realese of fertile growthenhanced transgenic Atlantic salmon in Galicia Lakes poses a **MEDIUM** level of risk.



Step 5 involves making recommendations as to whether or not the **risks are acceptable or manageable**, including identification of strategies to **manage** these **risks**.

- Recommendations are made in the context of criteria for the acceptability of risk, taking into account:
 - Established protection goals, assessment endpoints and risk thresholds,
 - •Risks posed by the non- GMA and its use.

- While making recommendations, risk assessors should:
 - take into account potential benefits for the environment, biodiversity, and animal/human health and welfare.
 - consider the ability to identify, manage and confine adverse effects in case that the GMA is released into the environment.

Where there is uncertainty regarding the level of risk, it may be addressed by requesting further information.

Uncertainties could also be addressed, by implementing appropriate risk management strategies and/or monitoring the GMA in the receiving environment.

What is Risk Management?

Strategies aiming to **reduce** the **risks** identified during the assessment to a level that **may be considered as acceptable**.

It is recommended to combine different risk management strategies including:

- "Preventive measures" aim at reducing the likelihood;
- "Mitigation measures" aim at reducing consequences.

e.g., physical, geographic and biological confinement.

Monitoring strategies.

This concept aims at **detecting changes** (e.g. in the receiving environment(s) or in the GMA) that could **affect the likelihood or consequences** of one or more potential adverse effects.

A number of **monitoring strategies** can be applied at this step including the use of:

- "general surveillance" to predict and/or identify unexpected longterm effect of the GMA.
- "case-specific" monitoring to investigate potential adverse effects identified during the risk assessment.

Example.-

Confined release of Fertile Growth-enhanced transgenic Atlantic salmon in Galicia Lakes.

Application of integrated confinement measures designed to minimize the likelihood of the GM fish causing harm to the environment.

- Improvement of **physical confinement** farming fish in close (strict confined), **land-based facilities (instead of net-pen).**
- Application of **biological confinement** limiting or eliminating the reproductive potential of GM fish (strategies of single-sex population; triploidy).
- Monitor the presence of GM escapees.
- Monitor changes in the number of local fish species and their relative abundance.

Preparing a RA Report.

Finally, risk assessors prepare a **report summarizing** the risk assessment process:

The RA report provides valuable scientifically-based information used by competent authorities to make informed decisions regarding the use of GMOs.

Sources & References

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- Risk assessment of Living Modified Organisms, The Biosafety Clearing House (http://bch.cbd.int/about/).
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HYPOTHETICAL CASE STUDY FOR RISK ASSESSMENT

Confined release of Atlantic salmon resistant to furunculosis in Perú.

HOST ORGANISM: Atlantic Salmon.

RECEIVING ENVIRONMENT:

"Laguna Carpa" in the Mid- Northern mountains of Perú.



Figure 1. Atlantic salmon. Source: Timothy Knepp, U.S. Fish and Wildlife Service, Wikimedia commons. http://commons.wikimedia.org/wiki/File:Atlantic_salmon_fish.ipg

BIOTIC INTERACTIONS (in Peru):

Animals that prey upon Salmon (bigger fish, birds, mammals) in Peru, Salmon's prey (macro-invertebrates, small fish) and sexually compatible species: Trout.

HYPOTHETICAL CASE STUDY FOR RISK ASSESSMENT

Confined release of Atlantic salmon resistant to furunculosis in Perú.

GENETIC MODIFICATION:

GM Salmon express two specific alleles of the major histocompatibility complex (one for MHC I and other for MHC II) identified in a population of Chinook Salmon (Pacific).



METHODS OF INTRODUCTION: Micro-injecting linear DNA.

TRAIT: Increased resistance to furunculosis (*Aeromona salmonicida*).

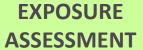
INTENDED USE: Salmon would be reared to market size in cages in the lake and harvest for processing.

Risk Assessment Methodology

PROBLEM FORMULATION

RA CONTEXT AND SCOPE

HAZARD IDENTIFICATION



CONSEQUENCES ASSESSMENT



MANAGEMENT ASSESSMENT MONITORING ASSESSMENT



RISK ASSESSMENT REPORT

It combines:

- a) stablishing the RA context and scope (protection goals and endpoints).
- b) identification of any **novel characteristic** associated with the

 GMO that may **have adverse effects**on environment.

Evaluation of the **likelihood of adverse effects** being realized and the **consequences** if this happens.

Make a qualitative and/or quantitative estimation of the overall risk posed by the GMO based on the likelihood and consequences of the identified adverse effects being realized.

Assessment of the risk management or monitoring strategies that may be employed to reduce and/or keep under control the level of potential adverse effects posed by the GMO.

Fugitive Salmon: Assessing the Risks of Escaped Fish from Net-Pen Aquaculture

Box 1. Relevant questions for assessing risks associated with aquaculture escapes.

Ecology and genetics

- What are the chances that escaped farm fish will establish feral populations?
- To what extent will escaped farm fish compete with wild fish for prey, space, and mates?
- What is the likelihood that escaped farm fish will interbreed with and alter the genetic characteristics of wild fish?
- Will escaped farm fish transmit pathogens to wild fish?

Socioeconomics

- What are the potential long-term consequences to the fishing industry from the establishment of escaped farm fish?
- Will the presence of escaped farm fish mask any decline in native wild fish, causing unwarranted relaxation of fishery management?
- What is the potential loss to the aquaculture industry from escapes in the short and long run?
- What are the ethical aspects of permitting the potential establishment of feral farm species and any consequent decline in wild populations?
- What are the most cost-effective means to minimize the occurrence of escapes?

Technology

- What is the likelihood of escapes from the aquaculture technology proposed or in use?
- Are effective sterilization techniques available?
- Can farm fish be marked or tagged for identification in the wild?

Box 2. Furunculosis in salmon farms.

Furunculosis, caused by the bacterium Aeromonas salmonicida, was first described in brown trout culture in Germany in 1894, and in North America in 1902. Opinions differ on its geographical origin, but not on the potential of its spread through translocated and cultured fish. Outbreaks can occur several hundred kilometers from the last known outbreak, often associated with known translocation of fish. In 1985, the disease was introduced to Norwegian fish farms by transport of smolts from Scotland. The disease spread rapidly from the first few infected farms to reach 550 fish farms (70% of the total) by the end of 1992. In 1988-1989, more than 250,000 escaped farm salmon were from farms infected with furunculosis. These fish were then found among spawning salmon (both farm escapees and wild fish) the following autumn. By 1992, furunculosis had been registered in 74 Norwegian rivers. In four rivers, the disease reached epidemic proportions. The rapid spread of furunculosis after the development of Norwegian marine aquaculture contrasts with the limited spread from a natural population that was infected in the late 1960s without showing evidence of further transmission. Vaccination programs and better husbandry in the aquaculture industry seem to have eliminated the furunculosis problem in recent years.